PLAN 18

THE ADOPTED CONCLUSIONS BY THE COUNCIL OF THE EU OF 26.06.2018, CONFIRMED BY THE EUROPEAN COUNCIL ON 28.06.2018, HIGHLIGHTED THE IMPORTANCE OF CONTINUING THE PROGRESS OF THE IMPLEMENTATION OF THE URGENT REFORM PRIORITIES AND THE DELIVERY OF ADDITIONAL SUSTAINABLE RESULTS IN THE AREA OF: JUDICIARY, SECURITY AND INTELLIGENCE SERVICES,

THE PUBLIC ADMINISTRATION REFORM AND FIGHT AGAINST ORGANISED CRIME AND CORRUPTION, WITH THE AIM TO KEEP THE REFORM MOMENTUM, WHICH WILL BE CLOSELY MONITORED BY THE EUROPEAN COMMISSION.

THE PROGRESS IN THESE AREAS WILL BE REFLECTED IN THE REGULAR EC ANNUAL REPORT AND IT WILL AFFECT THE DECISION ON DETERMINING A DATE FOR STARTING THE NEGOTIATIONS FOR MEMBERSHIP IN THE UNION

THE PLAN HAS BEEN DIVIDED INTO THE FOUR KEY REFORM AREAS ACCORDING TO THE CONCLUSIONS OF THE COUNCIL OF THE EU. AT THE BEGINNING,
THE FOCUS OF THE PROPOSED ACTIVITIES,

RELATED TO THE RELEVANT TARGETS EXPECTED TO BE REACHED BY FEBRUARY 2019 AT THE LATEST, HAS BEEN BRIEFLY ELABORATED.

For each of the activities, an appropriate indicator, institutions in charge and participant institutions have been provided for.

The Secretariat for European Affairs will continue to monitor the realisation of the short-term priorities provided for in the NPAA, according to the recommendations/remarks given by the European Commission in its regular Annual Report.





Introduction

Plan 18 focuses on the four key reform priorities in the area of rule of law in line with the EU Council conclusions adopted in June 2018.

Plan 18 has been prepared in coordination with the line ministries which have competencies in these areas, and the civil society organisations and the international community were consulted. The EC recommendations, the conclusions of the CSA subcommittees and part of the short-term recommendations from the conducted assessments missions, as well as the recommendations of the OSCE / ODIHR, the Venice Commission and GRECO have been taken into consideration.

In the area of judiciary the focus is on:

- o Implementation of the recommendations of the Venice Commission for the second package of amendments and preparation of the third set of laws (for the reform of the Judicial Council and the Council of Public Prosecutors)
- o Election of judges and public prosecutors according to the merit-based principle
- o Results of the ACCMIS system inspection
- o Improvement of the legislation on the administrative disputes
- o Improving the criminal legislation and preparation of a Strategy for human resource management in the judiciary

Regarding the reform of the security services, the focus is on:

- o Consistent implementation of the overall package of measures concerning the full operationalisation of OTA, through the adoption of the remaining laws, adoption of the by-laws
- o Forming a Civil Monitoring Council
- o Full reform of the intelligence services with the adoption of the Plan for the Reform of the Security Intelligence sector

In the area of public administration reform the focus is on:

- o Depoliticisation of the public administration respecting the principle of merit and termination of the practice for temporary employment.
- o Development of the concept for introduction of the senior civil service
- o Preparation of an Action Plan for reorganisation/optimisation of the state administration bodies, agencies and inspection services on central level .

The focus of the anti-corruption policy will be on:

- o Adoption of the new Law on prevention of corruption introducing a new model for selection of the SCPC members with strengthened competencies and proper functioning
- o Strengthening the financial investigations and confiscation of property
- o Implementation of the GRECO recommendations from the fourth round of evaluation and preparation for the fifth round of evaluation

1. Reform of the Judiciary

The focus will be on the implementation of the Judiciary Reform Strategy and the measures provided for in the Action Plan, which serve as a roadmap for direction of the reforms in the judicial sector, restoring trust in the institutions, ensuring legal certainty, etc.

Objectives and measures:	Deadline:	Institution in charge:	Participant institutions:	Indicators	Status of implementation:	Comment:
IMPLEMENTATION OF STRATEGIC DOCUMENTS						Related to 2014 EuropeAid/139374/IH/MK Support to Justice and Reform Process
1.1.1. Preparation of a Report on monitoring the Strategy for Judicial Sector Reform	2/2019	MJ	AJPP, SCRM, PPORM, JCRM	Report prepared		Related to URP; Recommendations from the EC Report;Related to IPA 2014 EuropeAid/139374/IH/MK Support to Justice and Reform Process
1.1.2. Preparation of a Report on Monitoring the Implementation of the ICT Strategy for Judiciary	2/2019	MJ	AJPP, SCRM PPORM, JCRM	Report prepared		Related to URP; Recommendations from the EC Report;Related to IPA 2014 EuropeAid/139374/IH/MK Support to Justice and Reform Process
1.1.3. Preparation of an Action Plan on the Implementation of the ICT Strategy for Judiciary	12/2018	MJ	AJPP, SCRM PPORM, JCRM		Draft Action Plan prepared with the expert support through IPA 2014 FWC - "Preparation of Technical	Related to URP; Recommendations from the EC Report; Related to IPA 2014 EuropeAid/139374/IH/MK Support to Justice and Reform Process
STRENGTHENING THE WORK OF THE MANAGING BODIES						
1.2.1. The Council for implementation of the judiciaryl reforms intensively follows the reform of the judiciary	2/2019	CPMGRM	MJ	Meetings held, conclusions of implemented reforms adopted; status of realised conclusions	6 meetings held (minutes available)	At the Council's meetings, the reports and the recommendations from the peer reviews for training of judges and public prosecutors and for administrative justice are taken into account. The Council has a strengthened role and is a driver of the implementation of the planned reforms. (Related to URP; EC Reports, Priebe1, Priebe2); Related to IPA 2014 EuropeAid/139374/IH/MK Support to Justice and Reform Process
1.2.2. Adoption of the Law Amending the Law on Courts	2/2019	GRM	MJ		ENER report announced in October, is reviewed at the moment by the Council for Judiciary Sector Reform – October 2018; Venice Commission – October 2018; public discussion held on 01.11.2018 . Next public discussion scheduled for 08-09.11.2018.	Redefining the requirements for election of judges in basic and higher court, redefining the fundaments for dismissal of judges from judicial function only for most serious offences, introduction of a category of junior judges for the period of 2 years. The deadlines have been harmonised with the update of deadlines in the Action Plan of the Judicial Sector Reform Strategy (2017-2022). The opinion of the Venice Commission on the amendments to the Law on Courts of 2018 will be incorporated in the new package of amendments and it will be sent back to the Venice Convention by December 2018. (Related to URP, EC Reports, Priebe1, Priebe2)

Objectives and measures:	Deadline:	Institution in	Participant institutions:	Indicators	Status of implementation:	Comment:
		charge:	institutions:			
1.2.3. Enactment of the Law Amending the Law on Courts	2/2019	ARM		Law enacted		2/3 majority is needed in the ARM.
1.2.4. Adoption of amendments to the Law on Judicial Council	2/2019	GRM		Law adopted	ENER report piblished in October. Reviewed by the Council for Judiciary Sector Reform in November 2018. Public discussion on 08 - 09.11.2018;	Redefining of the election of the Judicial Council members from the most experienced judges that the least fulfil the requirement for conducting the judicial function from the Judicial Council memebrs in the Council. The deadlines have been harmonised with the update of deadlines in the Action Plan of the Judicial Sector Reform Strategy (2017-2022). The opinion of the Venice Commission on the amendments to the Law on Courts of 2018 will be incorporated in the new package of amendments and it will be sent back to the Venice Convention by December 2018. (Related to URP, EC Reports, Priebe1, Priebe2)
1.2.5. Enactment of amendments to the Law on Judicial Council	12/2018	ARM		Law enacted		
1.2.6. Adoption of the amendments to the Law on Public Prosecutor's Council	11/2018			Law adopted	The Law on the PPO Council of the RM is being drafted.	The amendments are in the light of deprofessionalisation of the members of the PPO Council of the RM. The deadlines have been harmonised with the update of deadlines in the Action Plan of the Judicial Sector Reform Strategy (2017-2022). (Related to URP, EC Reports, Priebe1, Priebe2)
1.2.7. Enactment of the amendments to the Law on Public Prosecutor's Council	12/2018	ARM		Law enacted		
STRENGTHENING THE INDEPENDENCE AND THE IMPARTIALITY OF THE JUDICIARY						

Objectives and measures:	Deadline:	Institution in charge:	Participant institutions:	Indicators	Status of implementation:	Comment:
1.3.1. Adoption of a Plan on regular monitoring of the ACCMIS in courts according to the Law on Courts	12/2018	MJ		Plan prepared and adopted	The competence of the Ministry of Justice to make regular insight into the operations of the ACCMIS system was introduced with the amendments to the Law on Courts of May 2018, and they are to apply as of January 2019. In accordance with the legal provisions, the Ministry of Justice should prepare a plan for regular insight into the functionality of the	the ACCMIS system implemented in the Basic Court Skopje 1, the Appellate Court Skopje and the Supreme Court, for which a report has been prepared and submitted to the Public Prosecutor's Office and to the Judicial Council, oversight has been additionally conducted in the BC Tetovo, BC Gostivar, AC Gostivar, BC Stip, AP Stip, BC Veles, BC Kumanovo. (Related to the EC Reports; Priebe1, Priebe2) related to IPA/AP2014/2.3JUST/Lot7/17 Preparation of technical Specification for supply of ICT for the Justice
1.3.2. Preparation of a Semi-annual Report on the regular monitoring of the ACCMIS in courts	7/2019	MJ				
						A report is prepared for each regular oversight that has been performed. The semi-annual summary report will include the individual reports from each scheduled regular oversight. From January to June 2019, oversight will be carried out according to the plan, and in July 2019, the summary report will be prepared.
1.3.3. Adoption of the amendments to the Law on the Public Prosecutor's Office	2/2019	GRM		Law adopted	The Law on the Public Prosecutor's Office is being prepared.	election of public prosecutors, harmonisation of the provisions on disciplinary responsibility with the international standards in this field. The provisions for assessing the work of the public prosecutors will also be developed in detail. The deadlines have been harmonised with the update of the deadlines in the Action Plan of the Judicial Sector
1.3.4. Enactment of the amendments to the Law on the Public Prosecutor's Office	2/2019	ARM		Law enacted		2/3 majority is needed in the ARM.
1.3.5. Adoption of the amendments to the Law on Case Flow Management in the Courts	5/2019	GRM		Law adopted		possibilities for misuse of the automated court case management information system, through the establishment of a body for evaluation of the use of ACCMIS, implementation of procedures for investigation of the manners of its usage. The deadlines have been harmonised with the update of the deadlines in the Action Plan of the Judicial Sector Reform Strategy(2017-2022); (related to EC reports; Priebe1, Priebe2)
1.3.6. Enactment of the amendments to the Law on Case Flow Management in the Courts	9/2019	ARM		Law enacted		
IMPROVEMENT OF THE QUALITY OF JUSTICE						

Objectives and measures:	Deadline:	Institution in charge:	Participant institutions:	Indicators	Status of implementation:	Comment:
1.4.1. Adoption of the amendments to the Law on Administrative Disputes	11/2018	GRM			Published on ENER on 05.09.2018. Comments received only from the Administrative Court. A functional and comparative analysis was prepared in July and August, that was used when defining the propsed legal solutions, together with the comments of the Administrative Court. Report of the peer review submitted to the MJ on 23.10 2018, shared with the working group members, with the working group for JS and with MISA, since they are in charge for the LGAP, and the report contains summary remarks for the three areas. The working group will meet by 15.11. and will defin the text of the LAD that will be sent to the Government for adoption	Enhancing the efficiency of the administrative disputes, shortening of the length of the administrative-court protection. The deadlines have been harmonised with the update of deadlines in the Action Plan of the Judicial Sector Reform Strategy (2017-2022). SEA comment: recommendations from the peer review of administrative procedure and administrative disputes to be added; (related to EC reports - new approach; Priebe1, Priebe2)
1.4.2. Enactment of the amendments to the Law on Administrative Disputes	2/2019			Law enacted		The amendments to the law will take into account the recommendations and conclusions of the peer review for administrative justice
1.4.3. Initiating a process to establish a system for managing cases in judiciary, in the penitentiary system, for the implementation of the ICT Strategy for the judiciary, by procuring ICT equipment	2/2019		AJPP, SCRM, PPORM, JCRM	Court Case Management System; Supply of Integrated Penitentiary Management System	The deadline for submitting offers is 16.11.2018 and the evaluation should be done by the end of November 2018.	judicial institutions. The agreement is expected to be concluded by 23.12.2018, for a period of two years, which depends on ex ante approval by the DEU. (Related to the EC Reports; - new approach; Priebe1, Priebe2)TAIB 2013 12-7440 LOTs1-8 Supply of Equipment for institutions in the area of justice and home affairs IPA 2014 Result 3/5 - Supply for Upgrade of ICT infrastructure, interconnection of relevant justice sector institutions, E-service and databases/develop of the ICT in the penitentiary and probation system
1.4.4. Establishing a centralised ICT body for the judiciary system (according to EC remarks)	12/2018	MJ	AJPP, SCRM, PPORM, JCRM	judiciary system established	On 05.09.2018 MJ submitted requests to JCRM, CPPRM, PPORM, SCRM, AJPP, DES, for nominating members. By 01.11.2018 all institutions submitted nominations, except for the Supreme Court.	The establishment of this body is one of the measures envisaged in the ICT Strategy in the judiciary. (Related to the EC reports - new approach; Priebe1, Priebe2)

Objectives and measures:	Deadline:	Institution in charge:	Participant institutions:	Indicators	Status of implementation:	Comment:
1.4.5. Adoption of the Law amending the Law on Criminal Procedure	4/2019	GRM	MJ	Law adopted	Final phase of preparation.	Harmonisation with international standards for procedural rights with the EU directives related to the right to interpretation and translation in the criminal procedure, the right to information in the criminal procedure, the rights of the victim, as well as the protection of personal data in the framework of cooperation in the criminal cases. The deadlines have been harmonised with the update of deadlines in the Action Plan of the Judicial Sector Reform Strategy (2017-2022). (Related to the EC reports - new approach)
1.4.6. Enactment of the amendments to the Law on Criminal Procedure	5/2019	ARM	MJ	Law enacted		
1.4.7. Adoption of the amendments to the Criminal Code	11/2018	GRM	MJ	Law adopted	The draft legal solution was prepared. It was published on ENER on 14.09.2018. At the moment is on itersectoral consultation, in November it woill be sent for government procedure.	2/3 majority is needed in the ARM. **Reviewing the provisions in several areas, or which the most significant are: hate crime, impunity for trafficking victims and impunity for child victims, the introduction of a new criminal offence "Obstruction of justice", codifying the crime for witness protection contained in the Law on Witness Protection in the Criminal Code, etc. The main goal is to raise the visibility of the hate offences by prescribing a legal definition of that term and predicting special forms of hate crimes in the Special Section which, in accordance with the principle of legality, obliges the prosecution authorities to detect, determine and process such offenses. (Related to the EC reports - new approach)
1.4.8. Enactment of the amendments to the Criminal Code	12/2018	ARM	MJ	Law enacted		2/3 majority is needed
1.4.9. Enactment of the Law on Free Legal Aid	11/2018	GRM	MJ	Law adopted		Giving the opportunity to as many citizens as possible access to justice and a quality fair trial. This law gives greater functionality and responsibility to the regional offices of the Ministry of Justice. Redefinition of the requirement for approving secondary legal aid and the accent is put on the income of the legal aid applicant. The procedures for payment for preliminary and secondary legal assistance, termination of the legal aid and compensation procedure for unjustified legal aid by the user have been fully elaborated. (Related to the EC reports)
1.4.10. Enactment of the Law on Free Legal Aid	2/2019	ARM	MJ	Law enacted		, ,
ENHANCING THE EFFICIENCY IN JUDICIARY / STRENGTHENING THE CAPACITIES OF JUDICIARY						

Objectives and measures:	Deadline:	Institution in charge:	Participant institutions:	Indicators	Status of implementation:	Comment:
1.5.1. Collecting data, statistics and repoorts for the judiciary	11/2018	MJ	JCRM, AJPP	Collected data, statistics and repoorts		The measure is implemented in the light of preparation of evidence-based analysis for the needs of the preparation of a Strategy for Human Resources Management in the judiciary: (Related to EC reports and World Bank analysis)
1.5.2. Analysis of the judicial network	12/2018	MJ	JCRM, AJPP	Analysis prepared		
1.5.3. Collecting data, statistics and repoorts for the PPO	2/2019	MJ	CPPRM, AJPP	Collected data, statistics and reports		The measure is implemented in the light of preparation of evidence-based analysis for the needs of the preparation of a Strategy for Human Resources Management in the public prosecutor's office; (Related to the EC reports)
1.5.4. Analysis of the prosecution network	4/2019	MJ	CPPRM, AJPP	Analysis prepared		, ,
1.5.5. Preparation of a Strategy for HRM in the judiciary	12/2019	MJ	JCRM, AJPP	Strategy prepared		reter review recommendations: it is recommended to urgently prepare and adopt an actual national strategy for human resources in the judiciary and on the basis of reliable data, statistics, needs and planning, supported by financial and material resources. The deadline and the redefined activity are in line with the Conclusion of the 13th Subcommittee on Justice and Home Affairs. (related to EuropeAld/139374/IH/SER/MK - Support to Justice Sector and Reform Process)
1.5.6.Preparation of a Strategy for HRM in the PPO	12/2019	MJ	CPPRM, AJPP	Strategy prepared		urgently prepare and adopt an actual national strategy for human resources in the PPO and on the basis of reliable data, statistics, needs and planning, supported by financial and material resources. The deadline and the redefined activity are in line with the Conclusion of the 13th Subcommittee on Justice and Home Affairs (related to EuropeAld/139374/IH/SER/MK - Support to Justice Sector and Reform Process)
1.5.7. Strengthening the personnel capacities of courts and the PPO with court and public prosecutor's officers	12/2018	JCRM, PPORM	MJ, MF	There were new employments and promotions of court and public prosecutor's officers in courts and in the PPO	The Law Amending the Law on Court Service was adopted on 24.10.2018.	About 100 court officers are planned. After the adoption of the amendments to the Law on the Judicial Service, at the beginning of November, announcements for employment of court officers will be published for all courts.
1.5.8. Strengthening the personnel capacities in the MJ for assisting the coordination of the judiciary reform	12/2018	MJ	MF	There were new employments and promotions in the MJ	Published announcement for 12 new employments.	A total of 37 employments are foreseen for 2018 and consent from the MoF has been granted.

Objectives and measures:	Deadline:	Institution in charge:	Participant institutions:	Indicators	Status of implementation:	Comment:
1.5.9. Strengthening the personnel capacities of the AJPP	2/2019	AJPP		employments and promotions in AJPP	22.10.2018 a decision was made for a public announcement for electing a director and deputy director. The	The measure contains several sub-measures - the establishment of administrative and managerial bodies of the AJPP, a programme for work and a procedure for enrolment of new students (in line with the recommendations of the peer review), strengthening of the personnel capacities and the premises, etc.

2. Reform of the Security and Intelligence Services

The focus will be on the implementation of the activities in order to overcome the weaknesses in the current system of interception of communications, as well as on the implementation of the National Strategy on Combating Terrorism and the Strategy for Prevention of Violent Extremism. At the same time, in the area of police reform, the initiated process for establishing an independent external mechanism for controlling the work of the police will be followed.

Deadline:	Institution in charge:	Participant institutions:	Indicators:	Status of implementation:	Comment:
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	GRM		Law adopted	Adopted by the GRM on 26.12.2017	The Law Amending the Law on Crimina Procedure introduces the "anonymised order" institute, thus operationalising OTA; (related to URP, Priebe1, Priebe2)
11/2018	ARM		Law enacted	Enacted by the ARM on 30.10.2018	Elected with a 2/3 majority in the ARM.
12/2017	GRM		Law adopted	Adopted by the GRM on 26.12.2017	In the Basic Public Prosecutor's Office for Prosecution of Organised Crime and Corruption, a specialised Department for investigation and prosecution of criminal offenses committed by persons with police authorisations and members of the prison police has been established. The Department has a special professional service and public prosecutor's investigators from the investigative centre in accordance with this Law. (related to URP, EC Reports, Priebe1, Priebe2)
12/2018	ARM		Law enacted	Enacted by ARM on 30.10.2018	Elected with a 2/3 majority in the ARM.
	12/2017	11/2018 ARM 12/2017 GRM	12/2017 GRM	12/2017 GRM Law adopted	12/2017 GRM Law adopted Adopted by the GRM on 26.12.2017

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2.2.3. Adoption of the Law Amending the Law on Courts 2.2.4. Equation of the Law Amending the Law on Courts	12/2017			Law adopted		The existence of independent, effective and timely mechanisms for control of the police work is a requirement under ECHR and its case-law, and in accordance with the findings of the European Committee for Prevention of Torture (CPT), the opinion of the Council of Europe Commissioner for Human Rights in terms of independent and efficient decision-making on complaints against police and other international standards etc. Such mechanisms must be practically and hierarchically independent of those whose acting is subject of an investigation, open to public inspection and to be able to make legally binding decisions. "- criminal offenses committed by a police officer, authorised officer for security and counterintelligence with police authorisations, members of financial police, persons of the Customs Administration who are authorised by law and working on detection of criminal offenses, and authorised officials of the Ministry of Defense working on detection and investigation of criminal offenses or members of the prison police, while performing an official act or a crime committed outside the service
2.2.4. Enactment of the Law Amending the Law on Courts	12/2018	ARM		Law enacted	Enacted ny ARM on 30.10.2018	Elected with a 2/3 majority in the ARM.
2.2.5 Implementation of the Plan of Activities for Implementation of the External Mechanism for Control over the Work of Persons with Police Authorisations and the Prison Police	02/2019	SEA	Mol, MF, MF-CA, MF- FPO, MD, BPPOPOCC, Ombudsman, Assembly, MJ, MJ- DES	The Plan of Activities for Implementation of the External Mechanism for Control over the Work of Persons with Police Authorisations and the Prison Police has been adopted		(related to URP, Priebe1, Priebe2)
ESTABLISHING THE OPERATIONAL TECHNICAL AGENCY (OTA)						
2.3.1. Completion of the procedure for election of a Director of Operational OTA	09/2018	ARM	Mol	Director of OTA has been elected	Director of OTA was elected on 06.09.2018. On 29.10.2018, a meeting of the Commission for Supervision over the implementation of the special investigative measure of interception of communications by MoI, FPO, CA and MD with the Director of OTA was held in the Assembly.	(Related to Priebe1, Priebe2)

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2.3.2. Adoption of acts on internal organisation and systematisation of job positions in the OTA	11/2018	OTA		Acts on internal organisation and systematisation of job positions in the Operational Technical Agency have been prepared and adopted		
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2.3.3. Initiating a recruitment procedure of OTA staff	11/2018			Staff was employed in OTA		
2.3.4. Adoption of the bylaws based on Law on OTA	11/2018	OTA		The bylaws based on Law on OTA have been prepared and adopted	Acts adopted	for systematisation of jobs, an act of internal organisation, a rulebook on the manner of work of OTA, a rulebook on official identity card
2.3.5. Adoption of the bylaws based on Law on Interception of Communications (LIC)	11/2018	OTA, MJ, PPRM, MD and Mol		The bylaws based on LIC have been prepared and adopted	All acts have been adopted except the act on the manner of interception of communications by means of technical devices and equipment, if implemented without the mediation of OTA and the operators - to be adopted by PPRM	a manner of work of operators, anonymisation of the order relating to the security procedure, the manner of interception of communications by means of technical devices and equipment, if implemented without the mediation of OTA and the operators, the manner of regulating the relevance of the data in relation to their nulling
2.3.6. Adoption of the bylaws based on Law on Criminal Procedure (LCP)	11/2018	MJ	Mol	The bylaws based on LCP have been prepared and adopted	Acts adopted	for anonymisation of the order when there is a special investigation measure interception of communications
2.3.7. Establishment of a Civil Oversight Council in accordance with the Law on OTA	12/2018	ARM		Civil Oversight Council has been established	The Assembly adopted a Decision for publishing an announcement on 18.10.2018. The Decision was published in the official Gazette no. 193 on 22.10.2018. Deadline - 15 days.	
2.3.8. Taking technical and administrative measures to ensure: special location and facility for the Operational and Technical Agency; physical and technical security of the OTA facility; new infrastructure for connection with operators and authorised bodies	11/2018	GRM	Mol		Special facility for OTA has been provided. On 26.10.2018, the Government adopted a decision on the establishment of a Commission for transfer of technical devices for interception of communications and technical documentation from MOI-SCID in OTA. The Commission, composed of representatives of MoI, OTA, the Supreme Court, the Public Prosecutor's Office, the Directorate for Protection of Classified Information and the Commission for Supervision of the Implementation of the Special Investigative Measure of Interception of Communications, has to determine the actual state of the technical devices for interception of communications and the technical documentation, which are transferred from MOI-SCID to OTA, to do an inventory of all active measures for interception of communications, as well as to prepare Minutes for the task performed. The establishment of this Commission is in function of providing guarantees for proper implementation of legal solutions resulting in the obligations of the Government to provide all the conditions for starting the work of OTA, until the day of the application of the said Law, i.e. until 1.11.2018.	

REFORMING THE SECURITY SERVICES			1			
REFORMING THE SECURITY SERVICES 2.4.1. Adoption of a Plan for Reform of the Security-Intelligence Sector in the Republic of Macedonia	12/2018	GRM			A Draft Plan for reform of SCID has been prepared, which should be adopted by GRM after the adoption of the SCID reform model. WG has been established in order to create professional, non-partisan, transparent agents who will protect the citizens and the country. The group consists of 32 people and it includes representatives from state institutions and non-governmental organisations: ORM; representative from OTA, professor at the Faculty of Law "lustinianus Primus" - Skopje; representative from the Helsinki Committee for Human Rights in the Republic of Macedonia, NGOs "Analitika" and "Eurotink"; MPs from the Parliamentary Committee for Supervision over the Work of the Security and Counter-Intelligence Directorate and the Intelligence Agency, the Commission for Defence and Security and the Commission for Supervision of the Implementation of the Special Investigative Measure for Interception of Communications by Mol, the Financial Police Directorate, The Customs Administration and the Ministry of Defence, 12 representatives from Mol and a representative from MD, the Customs Administration, the Financial Intelligence Directorate, the Supreme Court of the Republic of Macedonia, BPPO, Public Prosecutor's Office for Prosecuting Organised Crime and Corruption; SPPO; the Intelligence Agency; SCID and DPDP	(related to URP, Priebe1, Priebe2)
IMPLEMENTATION OF THE NATIONAL STRATEGY FOR FIGHT AGAINST TERRORISM AND THE STRATEGY FOR PREVENTION OF VIOLENT EXTREMISM 2.5.1. Organising training for the members and deputy members of the National Committee for Implementation of National Strategies and Action Plans for	02/2019	NCCVEFAT		Number of trained members and deputy members of the		
Prevention of Violent Extremism and Fight against Terrorism				National Committee for Implementation of National Strategies and Action Plans for Prevention of Violent Extremism and Fight against Terrorism		(related to EC Reports) (related to IPA 2016- Building the national capacities for fight against terrorism and radicalisation and implementation of the National anti-terrorism strategy)
2.5.2. Establishing strategic communication for the National Committee and the strategic documents		NCCVEFAT		Strategic communication has been established		(related to IPA 2016- Building the national capacities for fight against terrorism and radicalisation and implementation of the National anti-terrorism strategy)
2.5.3. Holding working meetings with religious communities through the Commission for Relations with Religious Communities and Religious Groups for implementation of the National Strategies	02/2019	NCCVEFAT		Working meetings have been held		

2.5.4. Establishing professional expertise on financial implications arising from the Action Plans for Countering Violent Extremism and Fight Against Terrorism	02/2019	NCCVEFAT	finan	essional expertise on icial implications has established		(related to IPA 2016- Building the national capacities for fight against terrorism and radicalisation and implementation of the National anti-terrorism strategy)
S.5.5. Holding working meetings with the units of local self-government in the Republic of Macedonia on the implementation of the National Strategies at local level	02/2019	NCCVEFAT	Work held		•	(related to IPA 2016- Building the national capacities for fight against terrorism and radicalisation and implementation of the National anti-terrorism strategy)
2.5.6. Mapping the situation in the Republic of Macedonia on the field aiming at countering violent extremism and fight against terrorism	02/2019	NCCVEFAT	Марұ	oing completed		(related to IPA 2016- Building the national capacities for fight against terrorism and radicalisation and implementation of the National anti-terrorism strategy)
Initiating regional cooperation with the Western Balkan countries in the field of prevention of violent extremism and fight against terrorism	12/2018	NCCVEFAT	regio West the fi viole	onal cooperation with the tern Balkan countries in ield of prevention of nt extremism and fight nst terrorism	The initiative for regional cooperation and strategy has already started and good cooperation with the Western Balkan countries has been established. A draft version of the joint plan with the Republic of Albania and the Republic of Kosovo has also been prepared. The same should be extended to other countries in the Western Balkans, and therefore, the activity will continue in the next year.	
2.5.8. Preparation of Annual Reports on Implementation of the Strategy for Counter- Terrorism and the Strategy for Prevention of Violent Extremism	02/2019	NCCVEFAT	Repo	ort prepared		(related to IPA 2016- Building the national capacities for fight against terrorism and radicalisation and implementation of the National anti-terrorism strategy)

3. Public Administration Reform (PAR) and Good Governance

The focus will be on the implementation of the PAR Strategy, more specifically the measures in the Action Plan (derived from the PAR Strategy until February 2019) addressing the identified inconsistencies regarding the policies for selection and employment (personnel policies), towards depoliticisation of the public administration.

Objectives and measures:		Institution in charge:	Participant institutions:	Indicators:	Status of implementation:	Comment:
REDUCING THE RISKS OF POLITISATION BY INTRODUCING CLEAR CRITERIA AND TRANSPARENCY						(related to URP, EC Reports, SIGMA reports)
3.1.1. Preparation of an analysis as regards the application of the Law on Administrative Servants (LAS) and the Law on Public Sector Empoyees (LPSE)	12/2018	MISA	AA; SIOFA	Analysis Report and Theses for the Draft Law(s) has been prepared	PMGRM Analysis of the LAS and the PMGRM Analysis of the LEPS have been prepared and will be discussed in the upcoming period in order to prepare proposals for amending the laws.	
3.1.2. Preparation of a Report on appointments and dismissals of	2/2019	GS		Report on appointments and dismissals for		
officials with evidence-based explanation	9/2018	MICA	SLI	2018 has been prepared Link on the MISA website has been created	On September 13, 2018 on the website of the MISA	The reporting of processes is approximate but if the
3.1.4 Creating an electronic tool on the MISA website for reporting pressures at the workplace in the pre-election period	9/2016	MISA	SLI	Link on the wisa website has been cleated	Off September 13, 2016 of in the website of the wildsA (http://mioaportal.mioa.gov.mk/?q=mk/eform/submit/prijava) an electronic tool was set up where pressure at the workplace could be reported (In accordance with the Law on Protection from Harassment at the Workplace). This tool was set before the referendum, and MISA forwarded all incoming applications to the competent authorities for further action.	The reporting of pressures is anonymous, but if the reporting person wants to share the personal data, they will be protected in accordance with the Law on Personal Data Protection, for which appropriate technical and organisational measures have already been taken. The tool will continue to function for the next election cycles, and will be activated on the day of the announcement of the Decision on announcing the elections.
TO PROFESSIONALISE THE SENIOR MANAGEMENT STRUCTURES IN THE ADMINISTRATION						
3.2.1. Preparation of a draft text to the Law on Senior Civil Service	2/2019		WG in the composition of GS, MJ, MF	A draft text of the Law on Senior Civil Service has been prepared.		MISA began to develop the concept of introducing the category of senior civil servants. This law will unify the procedure and define the competencies for selection and appointment of the senior civil service officials, which will replace the provisions of the particular (over 120) laws. With the support of SIGMA, a policy document has been developed, and in coordination with the MISA, a working group has been established with representatives from relevant institutions that will work on the draft version of the Law on Senior Civil Service. The working group began its work in mid-October.
3.2.2 Preparation of the first semi-annual report for the implementation of the PAR Strategy (2018-2022) with the Action Plan	10/2018	MISA		First semi-annual report prepared.	Draft semi-annual report is in its final phase.	In accordance with the System for monitoring, evaluation and reporting as regards the PAR Strategy with the AP 2018-2022, as well as the Guidelines on monitoring and reporting on the implementation of the PAR with the AP, MISA electronically collected the necessary information from the institutions in charge for the activities in the AP. (related to SIGMA reports, PAR Strategy and AP 2018-2022)
STRENGTHENING THE CAPACITIES OF SELECTION COMMITTEES FOR EMPLOYMENT AND PROMOTION						
3.3.1. Organising trainings for the members of the Selection Committees.	12/2018	MISA		Number of trained members of the Selection Committees by institutions.		With the support of the OSCE Mission in Skopje, MISA carried out a training on performing structural interview based on competences for 50 administrative servants, potential members od the selection commission. coming from HR units
IMPROVING THE IMPLEMENTATION OF THE PRINCIPLE FOR ADEQUATE AND EQUITABLE REPRESENTATION						

Objectives and measures:	Deadline:	Institution in charge:	Participant institutions:	Indicators:	Status of implementation:	Comment:
3.4.1.Analysis of the application so far of the Methodology for planning employment in the public sector in accordance with the principle of adequate and equitable representation and preparation of a proposal for its improvement.	2/2019	MISA	JCRM	Analysis of the application so far of the Methodology for planning employment in the public sector in accordance with the principle of adequate and equitable representation and preparation of a proposal for its improvement has been prepared.		
STRENGTHENING THE EFFICIENCY OF THE PUBLIC SERVICE						(related to EC Reports, SIGMA Reports, PAR Strategy and AP 2018-2022)
3.5.1 Mapping of institutions and publishing the Catalogue of Institutions on the MISA website	11/2018			The Catalogue has been published		The mapping of the institutions was completed in September and presented at the 3rd PAR Council meeting
3.5.2 Preparation of an Action Plan for reorganisation / optimisation of the state administration bodies, agencies and inspection services at central level	11/2018	MISA	Ministries; IS	Action Plan has been adopted		MISA has prepared Information on establishment of a developed coherent institutional set up of the state administration bodies, agencies and inspection services from the central government with a draft Action Plan. After the adoption of the Information by the Government of the Republic of Macedonia, MISA will establish an inter-ministerial working group for which it will coordinate the process of implementation of the Action Plan. (related to IPA 2017 Support for state and inspection services reorganisation)
3.5.3 Preparation of the draftl classification and new organisational structure of the state administration bodies, agencies and inspection services of the central government	2/2019	MISA	ministries	GRM has adopted Information with draft- classification and new organisational structure of the state administration bodies, agencies and inspection services from the central government		(related to PA 2017 Support for state and inspection services reorganisation)
3.5.4 Holding public discussions on the draft classification and new organisational structure of the state administration bodies, agencies and inspection services from the central government.	2/2019	MISA		Public discussions organised		(related to IPA 2017 Support for state and inspection services reorganisation)
IMPROVING OF THE IMPLEMENTATION OF THE LAW ON GENERAL ADMINISTRATIVE PROCEDURE (LGAP)						(related to EC Reports, SIGMA Reports, PAR Strategy and AP 2018-2022)
3.6.1. Preparation of Analysis of the implementation so far of the LGAP and preparation of a proposal with recommendations and measures for improving the application of the LGAP	10/2018	MISA	SCAPaLR, SCISa MP, SAI, MJ	Analysis for the implementation of the LGAP with draft measures for improving its application has been prepared		An analysis of the initial application of the Law on the General Administrative Procedure by the public authorities and second instance bodies in the Republic of Macedonia has been prepared. SEA comment: recommendations from the assessment mission for administrative procedure and administrative disputes to be added
3.6.2. Conducting training for employees who will be engaged in management and maintaining the contact point for information in the MISA	9/2018	MISA		Number of trainings for employees per institution	Three trainings carried out	With the support of SIGMA, three local trainings were held by a local expert for 4 MISA staff members who will be the contact point for information (providing help and advice to administrative officials from public authorities and stakeholders in the practical implementation of the LGAP). SEA comment: recommendations from the assessment mission for administrative procedure and administrative disputes to be added
3.6.3. Establishing a contact point for information in the MISA for providing practical advice to public authorities on the application of the LGAP	12/2018	MISA		A point of information has been established in the MISA		The establishment of a special electronic tool for questions and answers arising from the practical application of the LGAP is ongoing and the creation
3.6.4. Developing a training curriculum for the application of the LGAP for administrative officials from public authorities and judges of the administrative courts.	2/2019	MISA	MJ	The curriculum has been developed		

Objectives and measures:	Deadline:	Institution in	Participant	Indicators:	Status of implementation:	Comment:
		charge:	institutions:			
IMPROVING THE SYSTEM OF DECISION-MAKING IN THE						
ADMINISTRATIVE PROCEDURE						
3.7.1. Preparation of Guidelines for the application of the LGAP in the	10/2018	MISA		Guidelines have been prepared		
conducting of procedures up until the adoption of administrative acts						
3.7.2. Preparation of Guidelines for the application of the LGAP for	10/2018	MISA	Public sector	The Guidelines have been prepared		
delegating the competence for solving in administrative procedure and for adopting administrative acts.			institutions			
IMPLEMENTATION OF THE OBLIGATIONS OF THE STABILISATION AND ASSOCIATION AGREEMENT (SAA)						(relation to EC recommendations, preparation of
BODIES						negotiating structures)
3.8.1. Organising a workshop with chairpersons and secretaries of all	11/2018	SEA		The workshops have been organised		
SAA bodies 3.8.2. Defining Guidelines for preparation of the meetings and a	11/2018	CEA		The Guidelines have been prepared		
mechanism for monitoring the implementation of the conclusions of all	11/2010	SEA		The Guidelines have been prepared		
SAA bodies						
3.8.3. Establishing the negotiating structure of the Republic of	11/2018	SEA / OPMGRM	line ministries and	Formed negotiating structure with competent		
Macedonia with the EU			other participants	and motiviated members		
3.8.4. Establishment of mechanisms for awarding the members of the negotiating teams of the Republic of Macedonia with the EU	2/2019	SEA / OPMGRM	MF, MISA	Defined mechanism		
and negotiating teams of the repairs of massessina min the Le						
ADEQUATE PLANNING AND REVISING OF THE PUBLIC						relation to EC Reports - new approach, public
FINANCES						finance management reforms, SIGMA reports, IPA2 - Action document)
3.9.1. Planning of adequate financial resources already in the next	12/2018	MF	SEA and	Funds envisaged in the budgets of budget		- Action documenty
budgeting for implementation of the recommendations from the EC			all budget	users for 2019		
Report on the country and other current reports and recommendations			beneficiaries			
3.9.2. Preparation of the Draft Law on Budgets	12/2018	MF/		Draft law has been prepared		The aim of this measure is to strengthen mid-term
						budgeting and to establish a reform of the budget
						process by shifting the timeframe in the first half of
						the year to introduce fiscal rules in order to achieve:
						greater transparency and monitoring of the use of budget funds, more realistic mid-term projections,
						clearer procedures and responsibilities in the overall
						process and predictability of the budget.
3.9.3. Adoption of the Law on Budgets	1/2019	GRM		Adopted law		
3.9.4. Enactment of the Law on Budgets	2/2019	ARM		Enacted law		
3.9.5. Adoption of the document "Policies in Public Internal Financial	12/2018	MF	MISA, SSO, GS	PIFC policies adopted	Ongoing alignment of the remarsks of SIGMA and DG NEAR	(related to IPA 2016 Support for the Public Pinance
Control in the period from 2019 to 2021"						management in drafting PIFC Policy Paper 2018- 2020 and new Law on the system of internal

4. Fight against organised crime and corruption							
The focus will be on the activities towards conducting proactive inves	tigations, initiating i	ndictments and	reaching final ver	dicts on cases of corruption and orga	anised crime, including high level cases.		
Objectives and measures:	Deadline:	Institution in charge:	Participant institutions:	Indicators:	Status of implementation:	Comments:	
STRENGTHENING THE CAPACITY OF MANAGING FINANCIAL INVESTIGATIONS							
4.1.1. Establishment of specialised units for financial investigations	2/2019	PPORM, MOI, FPO, CA		Established specialised units for financial investigations		According to the Financial Investigations Strategy, a special specialised financial investigations unit within PPORM will be established in the second half of 2019. (Related to the EC Reports, Priebe 1, Priebe 2, Peer Reviews)	
STRENGTHENING THE CAPACITIES OF THE DEPARTMENT FOR SUPPRESSION OF ORGANISED AND SERIOUS CRIME						(Related to the EC Reports, Priebe 1, Priebe 2, Peer Reviews)	
4.2.1. Analysis of the recommendations of the High Level Assessment Mission for Corruption, Organised Crime and Money Laundering and their incorporation into the Plan for Strengthening the Personnel Capacity of the Department for Suppression of Organised and Serious Crime	10/2018	Mol		Analysis prepared		The analysis is prepared. Some of the findings of the analysis are included in the Strategy for Strengthening the Financial Investigations Capacities. The remaining ones will be included in the Personnel Plan of the Department for suppression of organised and serious crime, after the adoption of the new Act on Systematisation of Job Positions within the Ministry of Internal Affairs	
4.2.2 Establishing the Methodology for prioritising cases in the Department for Suppression of Organised and Serious Crime	2/2019	Mol		Methodology for prioritising cases in the Department for Suppression of Organised and Serious Crime is prepared	Methodology has been prepared and it is in intersectoral consultation within Mol.	(related to IPA 2014 MK 14 IPA JH 0318 TWL Strenthening the capacities of the authorised bodies for fight against crime)	
4.2.3. Establishing the system, organisation and competence of the Department for Suppression of Organised and Serious Crime	2/2019	Mol		System and Organogram of the Department for Suppression of Organised and Serious Crime are prepared		(related to IPA 2014 MK 14 IPA JH 0318 TWL Strenthening the capacities of the authorised bodies for fight against crime)	
4.2.4. Establishing a human resource management framework with established criteria for recruiting managerial and general personnel with a system of measures for integrity of the employees in the Department for Suppression of Organised and Serious Crime STRENGTHENING THE CAPACITIES OF THE NATIONAL COORDINATION CENTER FOR ORGANISED CRIME	2/2019	Mol		Human resource management framework established; criteria for recruiting have been prepared		(related to IPA 2014 MK 14 IPA JH 0318 TWL Strenthening the capacities of the authorised bodies for fight against crime) (Related to the EC Reports, Priebe 1, Priebe 2, Peer Reviews)	
4.3.1. Organising trainings for employees of the National Coordination Centre for Organised Crime (NCC)	12/2018	Mol		Number of organised trainings; Number of trained employees of the National Coordination center for Organised Crime	Designated representatives at the NCC participated in one basic training on Operational Criminal Intelligence Analysis in order to gain basic knowledge, skills and competencies on criminal intelligence and analysis. They participated in 3 workshops (February, May and June 2018) on the topic of interinstitutional cooperation and coordination and fight against corruption	(related to IPA 2014 MK 14 IPA JH 0318 TWL Strenthening the capacities of the authorised bodies for fight against crime)	

1.3.2 Preparation of a Quarterly Analysis on the operation of NCC for Organised Crime	2/2019	Mol		Prepared Analysis and Report	An analysis of the operations for the first three months was completed. The semi-annual analysis follows in September 2018.	The NCC will continue to prepare quarterly analyses and submit a report on its activities to Mol and SEA.
1.3.3 Keeping credible records for high-level corruption cases that show progress and efficiency in dealing and prosecuting corruption.	2/2019	PPORM	MJ	Regularly submiting data for high-level corruption cases		Track-record was submitted in the supportive materials for the Subcommittee on Justice and Home Affairs, October 2018. (The part of track-record to be supplemented with summary of cases)
REDEFINING THE STATUS, COMPOSITION AND COMPETENCES OF SCPC						(related to URP, EC Reports, Priebe 1, Priebe 2)
I.4.1 Adoption of the Law on Prevention of Corruption	11/2018	GRM	MJ	The law is adopted; Election of members of SCPC; Control mechanisms and bases for the liability of the members in the event of negligence or malpractice are introduced.	Submitted for government procedure on 31.10.2018.	The SCPC's competence is expanded, several new SCPC competencies are introduced, among which an explicit and precise competence for monitoring the financing of political parties; the obligations of other bodies to act on requests and proposals of SCPC are determined; a new composition of the SCPC is envisaged; the conditions for the appointment of president and members of the SCPC are changed; the procedure for election of the composition of the SCPC is changed; the bases and procedure for the discharge of the SCPC are set out; annual control of the assets status of the president and the members of the SCPC is envisaged; the scope of persons who are obliged to declare the assets status is changed, and provisions are introduced in order to increase the efficiency and effectiveness of the verification of the assets status and interests of the officials.
4.4.2 Enactement of the Law on Prevention of Corruption	12/2018	ARM	MJ	The Law is enacted		
MPROVEMENT OF THE RIGHT OF FREE ACCESS TO PUBLIC NFORMATION						(related to URP, EC Reports, Public Administration Reform Strategy and AP2018-2022)
4.5.1 Preparation of Analysis of the existing law and comparative analysis with other countries.	10/2018	MJ	Prepared analysis			An evidence-based analysis will show in which direction the amendments will move. (related to IPA 2017 Promoting transparency & accountability in public
1.5.2 Adoption of the Law on Free Access to Public Information	1/2019	GRM	MJ	Adopted Law		administration)

IMPLEMENTATION OF THE GRECO RECCOMENDATIONS FROM THE FOURTH CIRCLE OF IMPLEMENTATION					Amendments to: The Law on Prevention of Corruption; The Law on Public Prosecutor's Office, the Law on Courts and the Law on Judicial Council are also recommendations of GRECO
4.6.1 Enactment of the amendments to the Code of Conduct of MPs	12/2018	ARM	MJ	Amendments to the Code of Conduct are enacted	Determining the provisions on conflict of interest and integrity and imposing serious penalties/measures, contrary to the foreseen admonition in the Law on Prevention of Conflicts of Interest
4.6.2 Adoption of the amendments to the Code of Judicial Ethics	2//2019	JCRM	MJ		Preventing conflict of interests of the judges, ban on receiving gifts; managing protocol gifts received during official visits, receptions, celebrations, etc.; Extending the scope of the Code in relation to all judges in the RM (not only judges who are members of the Macedonian Judges Association); Extending the scope of the code of lay judges.
4.6.3 Adoption of the amendments to the Code of Ethics for public prosecutors	2//2019	PPORM	MJ, Association of Public Prosecutors of the Republic of Macedonia, Ethical Council		Preventing conflict of interest; managing protocol gifts received during official visits, receptions, celebrations, etc.

List of abbreviations:

RM- Republic of Macedonia

EU – European Union

EC - European Commission

DEU – Delegation of the European Union

CoE - Council of Europe

OSCE - Organisation for Security and Co-operation in Europe

PMRM - Prime Minister of the Republic of Macedonia

The Plan is a result of the work of the Ministerial working group, supported by the ad hoc expert group, as well as contributions by the competent institutions, including proposals from the civil society.

GRM – Government of the Republic of Macedonia

GSRM – General Secretariat of the Government of the Republic of Macedonia

ARM - Assembly of the Republic of Macedonia

SEA – Secretariat for European Affairs

SIOFA – Secretariat for Implementation of the Ohrid Framework Agreement

DPMGRM - Deputy Prime Minister of the Government of the Republic of Macedonia

MF - Ministry of Finance

MFA - Ministry of Foreign Affairs

Mol - Ministry of Interior

MJ - Ministry of Justice

MISA - Ministry of Information Society and Administration

MD - Ministry of Defence

MLSP - Ministry of Labour and Social Policy

Minister without Portfolio

JCRM - Judicial Council of the Republic of Macedonia

CPPRM - Council of Public Prosecutors of the Republic of Macedonia

AJPP –Academy for Judges and Public Prosecutors

PPORM - Public Prosecutor's Office of the Republic of Macedonia

SCRM – Supreme Court of the Republic of Macedonia

BPPOFAOCC – Basic Public Prosecutor's Office for Fight Against Organised Crime and Corruption

OTA - Operational Technical Agency

SPPO - Special Public Prosecutor's Office

SCPC – State Commission for Prevention of Corruption

SEC - State Election Commission

SCID – Security and Counter-Intelligence Directorate

CA – Customs Administration

IA - Intelligence Agency

FPO – Financial Police Office

FIO – Financial Intelligence Office

PRO - Public Revenue Office

DPDP – Directorate for Personal Data Protection

DSCI – Directorate for Security of Classified Information

AA – Administration Agency

AAAMS – Agency for Audio and Audiovisual Media Services

ORM – Ombudsman of the Republic of Macedonia

NCINSAPPVEFAT - National Committee on the Implementation of the National Strategies and Action Plans for Prevention of Violent Extremism and Fight against Terrorism

MRT – Macedonian Radio Television

NGO – Non-Governmental Organisation

CPRFAPI - Commission for Protection of the Right to Free Access to Public Information